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DRAFTED BY:S/S-O:MARKJMCBURNEY APPROVED BY:S/S-O:BJSTEPHENSON

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O 240235Z JUL 94 FM SECSTATE WASHDC INFO AMEMBASSY BANGKOK IMMEDIATE

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FOR DEPUTY SECRETARY TODEP 50020

THE FOLLOWING WHITE HOUSE 3986 DATED 23 JUL SENT ACTION ALMATY, ANKARA, ATHENS, BERN, BONN, BRATISLAVA, BRUSSELS, BUCHAREST, BUDAPEST, CANBERRA, COPENHAGEN, DUBLIN, HELSINKI, KIEV, LISBON, LONDON, LUXEMBOURG, MADRID, MOSCOW, OSLO, OTTAWA, PARIS, PRAGUE, REYKJAVIK, ROME, SEOUL, STOCKHOLM THE HAGUE, TOKYO, USEU BRUSSELS, VIENNA, WARSAW, WELLINGTON, BUJUMBURA, DAR ES SALAAM, KAMPALA, KINSHASA, JOINT STAFF, SECDEF, SECSTATE, USCINCEUR ALT SHAPE BE, GENEVA, USUN NY BEING REPEATED FOR YOUR INFORMATION:

QUOTE: CONFIDENTIAL QQQQ

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PAGE 02 STATE 197832 240310Z AMBASSADOR OR CHARGE:

ACTION ADDRESSEES, PLEASE DELIVER THE FOLLOWING MESSAGE FROM PRESIDENT CLINTON TO HEAD OF STATE OR HEAD OF GOVERNMENT AS SOON AS POSSIBLE.

CABLE TO FOREIGN HEADS OF STATE

--ON JULY 22, PRESIDENT CLINTON ANNOUNCED A MASSIVE USG RELIEF EFFORT IN SUPPORT OF THE UNITED NATIONS EFFORT TO ASSIST VICTIMS OF THE REFUGEE CRISIS IN RWANDA. TEXT OF THE PRESIDENT'S ANNOUNCEMENT APPEARS BELOW.

--WE ARE EAGER TO ENSURE THAT THE SIZE OF THE USG RELIEF COMMITMENT

NOT OBSCURE THE FACT THAT THIS IS AN INTERNATIONAL EFFORT THAT REQUIRES THE FINANCIAL AND IN-KIND ASSISTANCE OF ALL NATIONS WITH THE ABILITY TO HELP.

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- --WE ARE EQUALLY CONCERNED THAT OTHER COUNTRIES SHARE OUR BELIEF IN THE IMPORTANCE OF EXPANDING UNAMIR, SO THAT CONDITIONS CAN BE CREATED INSIDE RWANDA TO PERMIT RETURN OF REFUGEES.
- --FOR THIS REASON, EMBASSY IS REQUESTED TO TRANSMIT THE TEXT OF THE FOLLOWING LETTER FROM PRESIDENT CLINTON TO THE HEAD OF STATE OR GOVERNMENT AS SOON AS POSSIBLE. EMBASSY IS ALSO REQUESTED TO REAFFIRM THE POINTS IN THE LETTER WITH INTERLOCUTORS AT THE HIGHEST APPROPRIATE LEVEL. NO SIGNED ORIGINAL WILL FOLLOW.

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--TO PARIS AND USEU BRUSSELS: EMBASSY SHOULD PROVIDE, AT THE
HIGHEST APPROPRIATE LEVEL, AN INFORMATION COPY OF THE PRESIDENT'S
LETTER AND INDICATE THAT IT IS BEING SENT TO EUROPEAN AND OTHER
HEADS OF STATE FROM POSSIBLE DONOR NATIONS.

- -- TEXT OF LETTER TO HEADS OF STATE/GOVERNMENT:
- I WRITE TO INFORM YOU OF OUR EFFORTS TO ASSIST IN THE INTERNATIONAL RESPONSE TO THE RWANDAN REFUGEE CRISIS AND TO URGE YOU TO SUPPORT A GREATLY ENHANCED INTERNATIONAL EFFORT TO DEAL WITH THIS TRAGEDY.
- THIS MORNING I ANNOUNCED AN IMMEDIATE AND MASSIVE INCREASE IN THE AMERICAN RESPONSE, INCLUDING AN ADDITIONAL \$75 MILLION IN CASH AND COMMODITIES TO ASSIST IN THE RELIEF EFFORT.
- I ALSO ORDERED OUR DEFENSE DEPARTMENT TO ESTABLISH AND MANAGE AN AIRLIFT HUB IN UGANDA, WHICH WILL BE USED AS A STAGING AREA FOR AROUND-THE-CLOCK SHIPMENTS OF RELIEF SUPPLIES TO THE REFUGEES. CONSULTATIONS ARE UNDERWAY NOW WITH THE GOVERNMENT OF UGANDA.
- I DIRECTED OUR MILITARY TO ASSIST IN EXPANDING AIRLIFT OPERATIONS NEAR THE REFUGEE CAMPS IN GOMA AND BUKAVU BY PROVIDING PERSONNEL AND EQUIPMENT TO ENABLE AIRFIELDS TO OPERATE ON A 24-HOUR BASIS. WE MUST INCREASE THE CAPACITY TO RECEIVE, TRANSFER AND DISTRIBUTE GOODS AT THESE AIRFIELDS, AS OUR AIM IS TO MOVE FOOD, MEDICINE AND OTHER SUPPLIES TO THOSE IN NEED AS QUICKLY AS POSSIBLE.
- FINALLY, I DIRECTED THE MILITARY TO ESTABLISH A SAFE WATER SUPPLY AND TO DISTRIBUTE AS MUCH WATER AS POSSIBLE TO THOSE AT RISK. SAFE WATER IS ESSENTIAL TO STOP THE OUTBREAK OF CHOLERA AND OTHER DISEASES THAT THREATEN THE REFUGEES.

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THESE EFFORTS ONLY ADDRESS FOUR OF EIGHT ESSENTIAL "SERVICE PACKAGES" IDENTIFIED BY THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES, AND THE OVERALL RELIEF TASK IS MORE THAN THE CIVILIAN RELIEF ORGANIZATIONS AND THE US AND FRENCH MILITARY UNITS CAN HANDLE. IN PARTICULAR, THE UN HAS IDENTIFIED ROAD SERVICING AND ROAD SECURITY, SITE PREPARATION, PROVISION OF DOMESTIC FUEL AND SANITATION FACILITIES AS ADDITIONAL ESSENTIAL "SERVICE PACKAGES." IF YOU HAVE MILITARY UNITS THAT CAN OPERATE WITH OURS AND THE FRENCH TO DELIVER THESE PACKAGES, ASSIST IN PROVIDING AND DELIVERING PARTS OF THE PACKAGES TO WHICH THE US HAS ALREADY COMMITTED, AND/OR PROVIDE OTHER HUMANITARIAN RELIEF (SUCH AS MEDICAL CARE AND ENGINEERING SERVICES), I URGE YOU TO HAVE YOUR MILITARY COMMANDER IMMEDIATELY CONTACT THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES AND GENERAL GEORGE JOULWAN AT THE US EUROPEAN COMMAND. ALSO URGE THAT YOU MAKE FINANCIAL ASSISTANCE AVAILABLE TO THE UN AND NON-GOVERNMENTAL ORGANIZATIONS WHICH ARE RESPONDING TO THIS CRISIS.

SECOND, WE MUST MAKE IT POSSIBLE FOR THE REFUGEES TO RETURN HOME AS QUICKLY AS POSSIBLE. FOR THEM TO HAVE CONFIDENCE THAT THEY CAN DO SO IN SAFETY, THE UN PEACEKEEPING FORCE UNAMIR MUST BE FULLY FUNCTIONING. UNFORTUNATELY, IT HAS TAKEN MONTHS TO DEPLOY, DUE IN PART TO A LACK OF EQUIPMENT FOR AFRICAN NATIONS THAT HAVE PLEDGED TO JOIN UNAMIR. THE UNITED STATES HAS PROPOSED THE "ADOPT A BATTALION" PLAN WHEREBY NATIONS WOULD PAIR WITH AFRICAN UNITS TO ENSURE THEY ARE EQUIPPED AND CAN DEPLOY. WE HAVE PAIRED WITH THE GHANAIAN BATTALION, AND HAVE DELIVERED 50 ARMORED PERSONNEL CARRIERS FOR THAT UNIT LAST MONTH. I URGE YOU -- EITHER ALONE OR IN CONCERT WITH OTHERS -- TO OFFER TO THE UN TO DEPLOY A PEACEKEEPING CONTINGENT OF YOUR OWN FORCES TO UNAMIR OR TO OFFER TO PAIR WITH AND EQUIP ONE OF THE AFRICAN NATIONS THAT HAVE OFFERED TO JOIN. EVERY DAY THAT

PAGE 05 STATE 197832 240310Z UNAMIR IS NOT YET FULLY FUNCTIONING IS ANOTHER DAY THAT REFUGEES WILL BE UNABLE TO RETURN. AS A RESULT, MANY WILL DIE IN THE TERRIBLE CONDITIONS THEIR EXILE HAS CAUSED.

I DEEPLY APPRECIATE YOUR CAREFUL CONSIDERATION OF THESE CONCERNS.

SINCERELY,

BILL CLINTON

--TEXT OF PRESIDENT CLINTON'S JULY 22 ANNOUNCEMENT:

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-BEGIN TEXT:

GOOD MORNING. I HAVE JUST MET WITH MY NATIONAL SECURITY TEAM, AND I WANT TO TELL YOU ABOUT THE NEW STEPS I HAVE ORDERED TO RESPOND TO THE SITUATION IN THE BORDER REGIONS NEAR RWANDA.

THE FLOW OF REFUGEES ACROSS RWANDA'S BORDERS HAS NOW CREATED WHAT COULD BE THE WORLD'S WORST HUMANITARIAN CRISIS IN A GENERATION. IT IS A DISASTER BORNE OF BRUTAL VIOLENCE AND, ACCORDING TO EXPERTS NOW ON SITE, IT IS NOW CLAIMING ONE LIFE EVERY MINUTE.

TODAY I AM ANNOUNCING AN IMMEDIATE AND MASSIVE INCREASE IN OUR RESPONSE. THESE EFFORTS WILL BE DIRECTED FROM THE WHITE HOUSE THROUGH MY NATIONAL SECURITY ADVISOR ANTHONY LAKE, WORKING WITH DEPUTY SECRETARY OF DEFENSE DEUTSCH, AID ADMINISTRATOR ATWOOD AND GENERAL SHALIKASHVILI; AND BRIGADIER GENERAL JOHN NIX OF OUR EUROPEAN COMMAND WILL COMMAND A JOINT TASK FORCE TO HEAD OUR EFFORTS ON THE GROUND.

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FROM THE BEGINNING OF THIS TRAGEDY, THE UNITED STATES HAS BEEN IN THE FOREFRONT OF THE INTERNATIONAL COMMUNITY'S RESPONSE. AS THE CRISIS HAS GOTTEN WORSE, OUR RESPONSE HAS ALSO GROWN.

IN MAY, WHEN THE FIRST WAVE OF RWANDAN REFUGEES FLED TO TANZANIA, I ORDERED THE RELEASE OF \$15 MILLION IN AID. THESE MONIES HELPED TO PREVENT THE KIND OF PROBLEMS IN TANZANIA WE ARE NOW SEEING IN ZAIRE. SINCE THAT TIME, WE HAVE AUTHORIZED AN ADDITIONAL \$135 MILLION IN RELIEF IN THE AREA. BEGINNING IN MAY, I ORDERED AN AIRLIFT OF RELIEF SUPPLIES. SINCE THEN, WE HAVE FLOWN OVER 100 MISSIONS.

ON MAY 10TH, THE VICE PRESIDENT MET WITH THE UNITED NATIONS

SECRETARY GENERAL AND THE HEAD OF THE ORGANIZATION OF AFRICAN UNITY IN AN EFFORT TO EXPAND THE U.N. PEACEKEEPING FORCE IN RWANDA. THE FOLLOWING WEEK, THE SECURITY COUNCIL APPROVED A RESOLUTION AUTHORIZING THAT EXPANSION. THEN I ORDERED THE DEPARTMENT OF DEFENSE TO PROVIDE EQUIPMENT, INCLUDING 50 ARMORED PERSONNEL CARRIERS TO AID THE PEACEKEEPERS.

THROUGHOUT JUNE AND JULY, I ORDERED INCREASES IN OUR RELIEF EFFORTS AS THE CRISIS ESCALATED. I SENT SENIOR ADMINISTRATION OFFICIALS TO THE REGION, INCLUDING BRIAN ATWOOD, THE ADMINISTRATOR OF AID.

TODAY, I HAVE ORDERED AN IMMEDIATE MASSIVE INCREASE IN OUR EFFORTS IN THE REGION IN SUPPORT OF AN APPEAL FROM THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES. I'VE ORDERED THE DEFENSE DEPARTMENT TO ESTABLISH AND MANAGE AN AIRLIFT HUB IN UGANDA, WHICH CONFIDENTIAL

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WILL BE USED AS A STAGING AREA FOR AROUND-THE-CLOCK OPERATIONS FOR SHIPMENTS OF RELIEF SUPPLIES TO THE REFUGEES IN THE RWANDAN BORDER REGIONS. CONSULTATIONS ARE UNDERWAY NOW WITH THE GOVERNMENT OF UGANDA.

I HAVE DIRECTED THE DEFENSE DEPARTMENT TO ASSIST IN EXPANDING AIRLIFT OPERATIONS NEAR THE REFUGEE CAMPS IN GOMA AND BUKAVU. WE WILL PROVIDE PERSONNEL AND EQUIPMENT TO ENABLE THESE AIRFIELDS TO OPERATE ON A 24-HOUR BASIS. I'VE ORDERED OUR MILITARY

TO INCREASE THE CAPACITY TO RECEIVE, TRANSFER AND DISTRIBUTE GOODS AT THESE AIRFIELDS. OUR AIM IS TO MOVE FOOD, MEDICINE AND OTHER SUPPLIES TO THOSE IN NEED AS QUICKLY AS POSSIBLE.

I'VE DIRECTED THE PENTAGON TO ESTABLISH A SAFE WATER SUPPLY, AND TO DISTRIBUTE AS MUCH WATER AS POSSIBLE TO THOSE AT RISK. SAFE WATER IS ESSENTIAL TO STOP THE OUTBREAK OF CHOLERA AND OTHER DISEASES THAT THREATEN THE REFUGEES.

TODAY AND TOMORROW, ABOUT 20 MILLION ORAL REHYDRATION
THERAPY PACKAGES WILL BE DELIVERED -- PACKAGES THAT WERE PURCHASED
THROUGH AID AND DELIVERED ON U.S. MILITARY AIRCRAFT TO THE REFUGEES

IN ORDER TO TRY TO STEM THE CHOLERA OUTBREAK.

OUR TASK IN RWANDA IS TWOFOLD: FIRST, TO ALLEVIATE THE SUFFERING AS QUICKLY AS POSSIBLE; SECOND, TO TAKE STEPS TO ESTABLISH CONDITIONS THAT WILL ENABLE THE REFUGEES TO RETURN HOME. TO ACHIEVE THE SECOND OBJECTIVE, I HAVE ORDERED THE STATE DEPARTMENT AND OUR AMBASSADOR TO THE UNITED NATIONS, WHO IS HERE WITH US TODAY, TO TAKE IMMEDIATE ACTION TO HELP CREATE THOSE CONDITIONS. THE UNITED STATES CONFIDENTIAL

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WILL SUPPORT AND URGE THE IMMEDIATE DEPLOYMENT OF A FULL
CONTINGENT OF UNITED NATIONS PEACEKEEPERS TO RWANDA TO PROVIDE
SECURITY FOR THE RETURN OF THE REFUGEES.

WE ARE MAKING CLEAR TO THE NEW LEADERS OF RWANDA THAT INTERNATIONAL ACCEPTANCE, INCLUDING AMERICAN RECOGNITION, DEPENDS UPON THE ESTABLISHMENT OF A BROAD-BASED GOVERNMENT, THE RULE OF LAW,

AND EFFORTS AT NATIONAL RECONCILIATION. WE'RE TAKING ACTION TO COUNTERACT THE PROPAGANDA OF THE EXTREMISTS HUTU ELEMENTS WHO CONTINUE TO URGE RWANDANS TO FLEE. TAKEN TOGETHER, THESE STEPS WILL HELP TO RELIEVE THE SUFFERING OF THE RWANDAN REFUGEES AND CREATE CONDITIONS FOR THEIR RETURN HOME.

AS I SAID YESTERDAY, WE FACE HERE A GROWING HUMAN CATASTROPHE. THE UNITED STATES NOT ONLY SUPPORTS THE EFFORTS OF THE INTERNATIONAL COMMUNITY, BUT IS AND WILL CONTINUE TO TAKE A LEADING ROLE IN THOSE EFFORTS. IN THE DAYS TO COME AS AMERICANS SEE THIS HEARTBREAKING UNFOLDING TRAGEDY, THE SUFFERING MUST NOT ONLY TOUCH OUR HEARTS, IT MUST MOVE AMERICANS ALL ACROSS OUR NATION TO REACH OUT WITH THEIR OWN PRIVATE CONTRIBUTION TO RELIEF ORGANIZATIONS. AND IT MUST MOVE US AS A NATION TO TAKE THE PRACTICAL ACTIONS THAT THIS CRISIS DEMANDS.

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